S. 907

To amend the Internal Revenue Code of 1986 to encourage the use of ethanol and the adoption of other forms of value-added agriculture, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 17, 2001

Mrs. Carnahan introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to encourage the use of ethanol and the adoption of other forms of value-added agriculture, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Investment in Value-
- 5 Added Agriculture Act".

1	SEC. 2. EXTENSION OF ETHANOL MOTOR FUEL EXCISE TAX
2	EXEMPTION.
3	(a) In General.—Section 40(e)(1) of the Internal
4	Revenue Code of 1986 (relating to termination) is
5	amended—
6	(1) in subparagraph (A) by striking "2007"
7	and inserting "2015", and
8	(2) in subparagraph (B) by striking "2008"
9	and inserting "2016".
10	SEC. 3. SMALL ETHANOL PRODUCER CREDIT.
11	(a) Allocation of Alcohol Fuels Credit to
12	Patrons of a Cooperative.—Section 40(g) of the In-
13	ternal Revenue Code of 1986 (relating to alcohol used as
14	fuel) is amended by adding at the end the following new
15	paragraph:
16	"(6) Allocation of small ethanol pro-
17	DUCER CREDIT TO PATRONS OF COOPERATIVE.—
18	"(A) ELECTION TO ALLOCATE.—
19	"(i) In general.—In the case of a
20	cooperative organization described in sec-
21	tion 1381(a), any portion of the credit de-
22	termined under subsection (a)(3) for the
23	taxable year may, at the election of the or-
24	ganization, be apportioned pro rata among
25	patrons of the organization on the basis of

1	the quantity or value of business done with
2	or for such patrons for the taxable year.
3	"(ii) Form and effect of elec-
4	TION.—An election under clause (i) for any
5	taxable year shall be made on a timely
6	filed return for such year. Such election,
7	once made, shall be irrevocable for such
8	taxable year.
9	"(B) Treatment of organizations and
10	PATRONS.—The amount of the credit appor-
11	tioned to patrons under subparagraph (A)—
12	"(i) shall not be included in the
13	amount determined under subsection (a)
14	with respect to the organization for the
15	taxable year,
16	"(ii) shall be included in the amount
17	determined under subsection (a) for the
18	taxable year of each patron for which the
19	patronage dividends for the taxable year
20	described in subparagraph (A) are included
21	in gross income, and
22	"(iii) shall be included in gross income
23	of such patrons for the taxable year in the
24	manner and to the extent provided in sec-
25	tion 87.

1	"(C) Special rules for decrease in
2	CREDITS FOR TAXABLE YEAR.—If the amount
3	of the credit of a cooperative organization de-
4	termined under subsection (a)(3) for a taxable
5	year is less than the amount of such credit
6	shown on the return of the cooperative organi-
7	zation for such year, an amount equal to the
8	excess of—
9	"(i) such reduction, over
10	"(ii) the amount not apportioned to
11	such patrons under subparagraph (A) for
12	the taxable year,
13	shall be treated as an increase in tax imposed
14	by this chapter on the organization. Such in-
15	crease shall not be treated as tax imposed by
16	this chapter for purposes of determining the
17	amount of any credit under this subpart or sub-
18	part A, B, E, or G.".
19	(b) Improvements to Small Ethanol Producer
20	Credit.—
21	(1) Definition of small ethanol pro-
22	DUCER.—Section 40(g) of the Internal Revenue
23	Code of 1986 (relating to definitions and special
24	rules for eligible small ethanol producer credit) is

1	amended by striking "30,000,000" each place it ap-
2	pears and inserting "60,000,000".
3	(2) Small ethanol producer credit not a
4	PASSIVE ACTIVITY CREDIT.—Clause (i) of section
5	469(d)(2)(A) of such Code is amended by striking
6	"subpart D" and inserting "subpart D, other than
7	section 40(a)(3),".
8	(3) Allowing credit against minimum
9	TAX.—
10	(A) In general.—Subsection (c) of sec-
11	tion 38 of such Code (relating to limitation
12	based on amount of tax) is amended by redesig-
13	nating paragraph (3) as paragraph (4) and by
14	inserting after paragraph (2) the following new
15	paragraph:
16	"(3) Special rules for small ethanol
17	PRODUCER CREDIT.—
18	"(A) In General.—In the case of the
19	small ethanol producer credit—
20	"(i) this section and section 39 shall
21	be applied separately with respect to the
22	credit, and
23	"(ii) in applying paragraph (1) to the
24	credit—

1	"(I) subparagraphs (A) and (B)
2	thereof shall not apply, and
3	"(II) the limitation under para-
4	graph (1) (as modified by subclause
5	(I)) shall be reduced by the credit al-
6	lowed under subsection (a) for the
7	taxable year (other than the small
8	ethanol producer credit).
9	"(B) Small ethanol producer cred-
10	IT.—For purposes of this subsection, the term
11	'small ethanol producer credit' means the credit
12	allowable under subsection (a) by reason of sec-
13	tion $40(a)(3)$.".
14	(B) Conforming Amendment.—Sub-
15	clause (II) of section $38(c)(2)(A)(ii)$ of such
16	Code is amended by striking "(other" and all
17	that follows through "credit" and inserting
18	"(other than the empowerment zone employ-
19	ment credit or the small ethanol producer cred-
20	it)".
21	(4) Small ethanol producer credit not
22	ADDED BACK TO INCOME UNDER SECTION 87.—Sec-
23	tion 87 of such Code (relating to income inclusion
24	of alcohol fuel credit) is amended to read as follows:

1 "SEC. 87. ALCOHOL FUEL CREDIT.

- 2 "Gross income includes an amount equal to the sum
- 3 of—
- 4 "(1) the amount of the alcohol mixture credit
- 5 determined with respect to the taxpayer for the tax-
- able year under section 40(a)(1), and
- 7 "(2) the alcohol credit determined with respect
- 8 to the taxpayer for the taxable year under section
- 9 40(a)(2).".
- 10 (c) Conforming Amendment.—Section 1388 of the
- 11 Internal Revenue Code of 1986 (relating to definitions and
- 12 special rules for cooperative organizations) is amended by
- 13 adding at the end the following new subsection:
- 14 "(k) Cross Reference.—For provisions relating to
- 15 the apportionment of the alcohol fuels credit between coop-
- 16 erative organizations and their patrons, see section
- 17 40(g)(6).".
- 18 (d) Effective Date.—The amendments made by
- 19 this section shall apply to taxable years beginning after
- 20 the date of the enactment of this Act.
- 21 SEC. 4. CREDIT FOR FARMER INVESTMENT IN VALUE-
- 22 ADDED AGRICULTURAL PROPERTY.
- 23 (a) IN GENERAL.—Subpart D of part IV of sub-
- 24 chapter A of chapter 1 of the Internal Revenue Code of
- 25 1986 (relating to business related credits) is amended by
- 26 adding at the end the following new section:

1	"SEC. 45E. VALUE-ADDED AGRICULTURAL PROPERTY IN
2	VESTMENT CREDIT.
3	"(a) General Rule.—For purposes of section 38
4	in the case of a taxpayer who is—
5	"(1) an eligible person, or
6	"(2) a farmer-owned entity,
7	the value-added agricultural property investment credit
8	determined under this section for any taxable year is 50
9	percent of the basis of any qualified value-added agricul-
10	tural property placed in service during the taxable year
11	In the case of a farmer-owned entity, such credit shall be
12	allocated on a pro rata basis among eligible persons hold-
13	ing qualified interests in such entity as of the last day
14	of such taxable year.
15	"(b) Maximum Credit.—For purposes of subsection
16	(a)—
17	"(1) Property placed in Service by eligi-
18	BLE PERSON.—In the case of property placed in
19	service during a taxable year by an eligible person,
20	the credit determined under this section for such
21	year shall not exceed \$30,000, reduced by the
22	amount of the creditable investments allowed for the
23	taxable year under paragraph (2).
24	"(2) Property placed in Service by Farm-
25	ER-OWNED ENTITY.—

1	"(A) In general.—In the case of prop-
2	erty placed in service by a farmer-owned entity,
3	the credit determined under this section shall
4	not exceed the sum of the eligible person's cred-
5	itable investments in such entity as of the date
6	such property is placed in service.
7	"(B) Creditable investments.—For
8	purposes of subparagraph (A), the term 'cred-
9	itable investments' means, with respect to any
10	property placed in service by a farmer-owned
11	entity, the aggregate qualified investments
12	made by the eligible person in such entity, re-
13	duced (but not below zero) by the sum of—
14	"(i) the amount of the aggregate
15	qualified investments made by such person
16	in such entity which were taken into ac-
17	count under this section with respect to
18	property previously placed in service by
19	such entity, and
20	"(ii) the amount of the aggregate
21	qualified investments made by such person
22	in all other farmer-owned entities which

were taken into account under this section

with respect to property previously placed

in service by such other entities.

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1	"(C) Limitation.—For purposes of this
2	paragraph, the aggregate qualified investments
3	made by the eligible person which may be taken
4	into account for any taxable year shall not ex-
5	ceed \$30,000.
6	"(c) Definitions.—For purposes of this section—
7	"(1) Qualified value-added agricultural
8	PROPERTY.—The term 'qualified value-added agri-
9	cultural property' means property—
10	"(A) which is used to add value to a good
11	or product, suitable for food or nonfood use, de-
12	rived in whole or in part from organic matter
13	which is available on a renewable basis, includ-
14	ing agricultural crops and agricultural wastes
15	and residues, wood wastes and residues, and
16	domesticated animal wastes,
17	"(B)(i) to which section 168 applies with-
18	out regard to any useful life, or
19	"(ii) with respect to which depreciation (or
20	amortization in lieu of depreciation) is allowable
21	and having a useful life (determined as of the
22	time such property is placed in service) of 3
23	years or more, and
24	"(C) which is owned and operated by an
25	eligible person or a farmer-owned entity

1	"(2) Eligible person.—
2	"(A) IN GENERAL.—The term 'eligible per-
3	son' means a person who materially participates
4	during the taxable year in an eligible farming
5	business.
6	"(B) MATERIAL PARTICIPATION.—For
7	purposes of subparagraph (A), the determina-
8	tion of whether a person materially participates
9	in the trade or business of farming shall be
10	made in a manner similar to the manner in
11	which such determination is made under section
12	2032A(e)(6). In the case that the person is a
13	corporation, cooperative, partnership, estate, or
14	trust, such determination shall be made at the
15	shareholder, partner, or beneficial interests level
16	(as the case may be).
17	"(C) ELIGIBLE FARMING BUSINESS.—For
18	purposes of subparagraph (A), the term 'eligible
19	farming business' means a farming business (as
20	defined in section 263A(e)(4)) which is not a
21	passive activity (within the meaning of section
22	469(e)).
23	"(3) Farmer-owned entity.—
24	"(A) IN GENERAL.—The term 'farmer-
25	owned entity' means—

1	"(i) a corporation (including an S cor-
2	poration) in which eligible persons own 50
3	percent or more of the total voting power
4	of the stock and 50 percent or more (in
5	value) of the stock,
6	"(ii) a partnership in which eligible
7	persons own 50 percent or more of the
8	total voting power of the profits interest
9	and 50 percent or more (in value) of the
10	profits interest, and
11	"(iii) a cooperative in which eligible
12	persons own 50 percent or more of the
13	total voting power of the member patron-
14	age interests and 50 percent or more (in
15	value) of the member patronage interests.
16	"(B) Constructive ownership
17	RULES.—For purposes of subparagraph (A),
18	rules similar to the rules of section
19	263A(e)(2)(B) shall apply; except that, in ap-
20	plying such rules, the members of an individ-
21	ual's family shall be the individuals described in
22	subparagraph (C).
23	"(C) Members of family.—The family
24	of any individual shall include only his spouse
25	and children, grandchildren, and great grand-

children (whether by the whole or half blood), 1 2 and the spouses of his children, grandchildren, 3 and great grandchildren, who reside in the 4 same household or jointly operate farming busi-5 nesses (as defined in section 263A(e)(4)). For 6 purposes of the preceding sentence, a child who 7 is legally adopted, or who is placed with the 8 taxpayer by an authorized placement agency for 9 adoption by the taxpayer, shall be treated as a 10 child by blood. "(4) Qualified investments.— "(A) IN GENERAL.—The term 'qualified 12 13

- investments' means a payment of cash for the purchase of a qualified equity interest in a farmer-owned entity.
- "(B) QUALIFIED EQUITY INTEREST.—The term 'qualified equity interest' means—
 - "(i) any stock in a domestic corporation if such stock is acquired by the taxpayer after December 31, 2001, and before January 1, 2008, at its original issue (directly or through an underwriter) from the corporation solely in exchange for cash,
 - "(ii) any capital or profits interest in a domestic partnership if such interest is

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1	acquired by the taxpayer after December
2	31, 2001, and before January 1, 2008, and
3	"(iii) any patronage interest in a co-
4	operative if such interest is acquired by the
5	taxpayer after December 31, 2001, and be-
6	fore January 1, 2008.
7	Rules similar to the rules of section 1202(c)(3)
8	shall apply for purposes of this paragraph.
9	"(d) Special Rules.—For purposes of this
10	section—
11	"(1) Treatment of married individuals.—
12	In the case of a separate return by a married indi-
13	vidual (as defined in section 7703), subsection
14	(b)(3)(A) shall be applied by substituting '\$15,000'
15	for '\$30,000'.
16	"(2) Applicable Rules.—Under regulations
17	prescribed by the Secretary—
18	"(A) Allocation of credit in the case
19	OF ESTATES AND TRUSTS.—Rules similar to the
20	rules of subsection (d) of section 52 shall apply.
21	"(B) CERTAIN PROPERTY NOT ELIGI-
22	BLE.—Rules similar to the rules of section
23	50(b) shall apply.
24	"(3) Basis adjustment.—For purposes of
25	this subtitle, if a credit is allowed under this section

1	to any eligible person with respect to qualified value-
2	added agricultural property, the basis of such prop-
3	erty shall be reduced by the amount of the credit so
4	allowed and increased by the amount of recapture
5	under subsection (e).
6	"(e) RECAPTURE IN THE CASE OF CERTAIN DISPOSI-
7	TIONS.—
8	"(1) In general.—Under regulations pre-
9	scribed by the Secretary, rules similar to the rules
10	of section 50(a) shall apply with respect to an eligi-
11	ble person if, within the 5-year period beginning on
12	the date qualified value-added agricultural property
13	with respect to which such person was allowed a
14	credit under subsection (a) is originally placed in
15	service—
16	"(A) such property ceases to be qualified
17	for purposes of this section,
18	"(B) the eligible person or the farmer-
19	owned entity (as the case may be) disposes of
20	all or part of such property, or
21	"(C) the eligible person or the farmer-
22	owned entity (as the case may be) ceases to be
23	an eligible person or farmer-owned entity for
24	purposes of this section.
25	"(2) Special rules in event of death.—

- 1 "(A) IN GENERAL.—The period in para-2 graph (1) shall be suspended with respect to an 3 eligible person for the 2-year period beginning 4 on the date of death of such person.
- 5 "(B) Heirs who are eligible per6 sons.—In the case that an heir of an eligible
 7 person is also an eligible person, neither para8 graph (1) nor subparagraph (A) of this para9 graph (unless elected by such heir) shall apply
 10 with respect to the transfer of property to such
 11 heir.
- 12 "(f) Regulations.—The Secretary shall prescribe 13 such regulations as may be necessary to carry out the pur-14 poses of this section.
- 15 "(g) TERMINATION.—This section shall not apply to 16 property placed in service after December 31, 2007.".
- 17 (b) Credit Allowed as Part of General Busi-
- 18 NESS CREDIT.—Section 38(b) of the Internal Revenue
- 19 Code of 1986 (defining current year business credit) is
- 20 amended by striking "plus" at the end of paragraph (12),
- 21 by striking the period at the end of paragraph (13) and
- 22 inserting ", plus", and by adding at the end the following
- 23 new paragraph:
- 24 "(14) in the case of an eligible person (as de-
- 25 fined in section 45E(c)), the value-added agricul-

1	tural property investment credit determined under
2	section 45E(a).".
3	(c) Credit Allowable Against Minimum Tax.—
4	(1) In general.—Subsection (c) of section 38
5	of the Internal Revenue Code of 1986 is amended by
6	redesignating paragraph (3) as paragraph (4) and
7	by inserting after paragraph (2) the following new
8	paragraph:
9	"(3) Value-added agricultural property
10	INVESTMENT CREDIT ALLOWED AGAINST MINIMUM
11	TAX.—
12	"(A) IN GENERAL.—The amount deter-
13	mined under paragraph (1)(A) shall be reduced
14	by the portion of the value-added agricultural
15	property investment credit not used against the
16	normal limitation.
17	"(B) Portion of Value-Added Agricul-
18	TURAL PROPERTY INVESTMENT CREDIT NOT
19	USED AGAINST NORMAL LIMITATION.—For pur-
20	poses of subparagraph (A), the portion of the
21	value-added agricultural property investment
22	credit not used against the normal limitation is
23	the excess (if any) of—
24	"(i) the portion of the credit allowable
25	under subsection (a) which is attributable

1	to the value-added agricultural property in-
2	vestment credit, over
3	"(ii) the limitation of paragraph (1)
4	(determined without regard to this para-
5	graph) reduced by the portion of the credit
6	under subsection (a) which is not so attrib-
7	utable.".
8	(2) Conforming Amendment.—Subclause (II)
9	of section 38(c)(2)(A)(ii) of such Code is amended
10	by inserting "or the value-added agricultural prop-
11	erty investment credit" after "employment credit".
12	(d) Limitation on Carryback.—Subsection (d) of
13	section 39 of the Internal Revenue Code of 1986 is amend-
14	ed by adding at the end thereof the following new para-
15	graph:
16	"(10) No carryback of value-added agri-
17	CULTURAL PROPERTY INVESTMENT CREDIT BEFORE
18	EFFECTIVE DATE.—No portion of the unused busi-
19	ness credit for any taxable year which is attributable
20	to the credit determined under section 45E may be
21	carried back to any taxable year ending before the
22	date of the enactment of section 45E.".
23	(e) Deduction for Certain Unused Business
24	CREDITS.—Subsection (c) of section 196 of the Internal
25	Revenue Code of 1986 is amended by striking "and" at

- 1 the end of paragraph (8), by striking the period at the
- 2 end of paragraph (9) and inserting ", and", and by adding
- 3 after paragraph (9) the following new paragraph:
- 4 "(10) the value-added agricultural property in-
- 5 vestment credit determined under section 45E.".
- 6 (f) Basis Adjustment.—Subsection (a) of section
- 7 1016 of the Internal Revenue Code of 1986 is amended
- 8 by striking "and" at the end of paragraph (26), by strik-
- 9 ing the period at the end of paragraph (27) and inserting
- 10 "; and", and by adding at the end the following new para-
- 11 graph:
- 12 "(28) to the extent provided in section
- 13 45E(d)(3), in the case of payments with respect to
- which a credit has been allowed under section 38.".
- 15 (g) Clerical Amendment.—The table of sections
- 16 for subpart D of part IV of subchapter A of chapter 1
- 17 of the Internal Revenue Code of 1986 is amended by add-
- 18 ing at the end thereof the following new section:

"Sec. 45E. Value-added agricultural property investment credit.".

- 19 (h) Effective Date.—The amendments made by
- 20 this section shall apply to qualified investments (as defined
- 21 in section 45E(c)(5) of the Internal Revenue Code of 1986
- 22 (as added by this section) made, and property placed in
- 23 service, after December 31, 2001.